# RIC 2006 Session W3BRK Yucca Mountain

Industry Perspectives on Yucca Mountain Steven P. Kraft Senior Director, Used Fuel Management Nuclear Energy Institute March 8, 2006



#### **Yucca Mountain**

- Nuclear energy is important to the nation's future
- Nuclear energy is poised for significant growth propelled by strong economics and public/political support
- Yucca Mountain is a central element of all future scenarios – regardless of what fuel cycle is used
- For the Yucca Mountain licensing process to move forward:
  - DOE momentum towards licensing must be regained
  - Project must build on progress already made in the pre-licensing phase of the process
  - Standardized canister design modifications must be quickly and competently implemented
  - Regulatory expectations must remain stable and consistent with 10 CFR Part 63
- Progress on Yucca must be made to support nuclear energy growth

#### Popular Support for Nuclear Energy



Question: "Overall, do you strongly favor, somewhat favor, somewhat oppose or strongly oppose the use of nuclear energy as one of the ways to provide electricity in the United States?"

## The Larger Climate Surrounding Yucca Mountain

- Global Nuclear Energy Partnership (GNEP)
  - Paves way for future nuclear development on a global scale
  - Develops advanced fuel cycles
  - Yucca Mountain will be needed regardless of fuel cycle
    - Not a substitute for near-term progress at Yucca Mountain
- Legislation
  - Domenici/Administration expected proposal
  - Reid/Ensign/Bennett Hatch proposal
- FY '07 Appropriations
  - DOE request of \$544 million (\$100 million increase) demonstrates commitment to move the project forward
- Nevada opposition continues
- The Office of Civilian Radioactive Waste Management is experiencing a period of significant change

#### Regaining Licensing Momentum

#### Change Management

 OCRWM must assure a smooth transition to new organization and lead lab

#### EPA Standard

- EPA and NRC need to complete rulemakings in expeditious manner
- If a million year standard is to be included in the final rule, it must be implemented in as reasonable a manner as possible

#### Licensing support network recertification

- DOE and NRC have had plenty of time to address problems with initial DOE certification
- USGS e-mails and other Quality Assurance issues
  - DOE must respond in a competent, decisive, and timely manner
  - Response must be effectively communicated to public and political audiences

### Building on What Has Already Been Accomplished

- An impressive pre-application record exists
  - FEIS and Science & Engineering Report
  - 256 closed Key Technical Issues
  - NRC December 2004 issue resolution status report
  - Independent performance assessments by NRC and EPRI
  - Multiple re-affirmations of DOE technical information
  - Critical examination by NWTRB and ACNW
- Therefore, changes to DOE's existing draft application should be limited
  - Modifications must address TADs and EPA Standard
  - Future program evolutions can be addressed in future amendments

## Implementing Standardized Transportation, Aging, and Disposal (TAD) Canisters

- Industry supports the TAD initiative
  - Approach whereby DOE issues performance requirements and industry designs and builds the TADs in a competitive marketplace is workable
- DOE and industry (utilities and vendors) are engaged in a dialogue to address technical issues
- DOE issuance of performance requirements mid-2006 appears feasible
- Yucca Mountain license application should be based on TAD performance requirements with vendor designs added later as they become available

#### **Regulatory Consistency**

- 10 CFR Part 63 was designed from the ground up as a risk-informed, performance-based regulation specifically for Yucca Mountain
- 10 CFR Part 63 calls for a step-wise licensing process
  - "Part 63 provides for a multistage licensing process that affords the Commission the flexibility to make decisions in a logical time sequence that accounts for DOE collecting and analyzing additional information over the construction and operational phases of the repository." – NRC 10 CFR Part 63 (Public comment response, FR pg. 55739)
- NRC should not expect a level-of-detail that exceeds information "reasonably available" at the time of application
- Step-wise process is even more important given GNEP
  - Must first license today's Yucca Mountain to support the development of tomorrow's fuel cycles
  - Some existing material may not be reprocessed/recycled

#### **Industry Focus**

- Moving fuel As Soon As Possible
- A high quality Yucca Mountain license application
- Effective implementation of standardized canister approach
- Achieving a successful legislative outcome
- Used fuel issues must not result in plant shutdowns or jeopardize licensing actions
- Adequate FY07 appropriations and long term funding
- Implementation of US Court of Appeals decision on EPA standard
- Transportation
- Defining the role and timing of advanced fuel cycles

#### Conclusion

- Yucca Mountain remains a national priority
- Industry continues to strongly support the program
- The Yucca Mountain licensing process must move forward
- Challenges can and must be met
- DOE and NRC must focus on Yucca Mountain licensing based on what is currently known
- Near-term progress on Yucca Mountain supports the expansion of nuclear energy which will lead to the development of advanced fuel cycles associated with a successful Global Nuclear Energy Partnership